

NEBRASKA JUDICIAL BRANCH

Post-Release Supervision

Quarterly Report: Q4 2024



Neb. Rev. Stat. §29-2274

LB631, §21

April 1, 2025





**Post-Release Supervision
Quarterly Report
Q4: October 1, 2024, to December 31, 2024**

January 1, 2025

This report was completed in compliance with Neb. Rev. Stat. §29-2274, LB631 passed by the 108th Nebraska State Legislature and signed into law by the Governor on April 16, 2024, with an effective date of July 19, 2024. Beginning on October 1, 2024, the Office of Probation Administration shall submit a quarterly report to the Judiciary Committee and Appropriations Committee of the Legislature.

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POST-RELEASE SUPERVISION QUARTERLY REPORT OVERVIEW

The Administrative Office of the Courts and Probation (AOCB) is within the Judicial Branch of government. In performing its function, Nebraska Probation strives to achieve intertwined community safety goals, risk reduction, and behavior change. Trusted and valued by Nebraska's courts and citizens, Probation's dedicated professional staff have provided quality investigations, supervision, and service for over sixty years. Nebraska Probation is driven by the understanding that a system founded on research-supported, evidence-based policies and practices will produce positive individual outcomes.

Post-release supervision (PRS) refers to a structured system of oversight that individuals are subject to following their release from incarceration, administered by Probation. This mechanism serves as a critical component of the criminal justice continuum, aimed at facilitating the reintegration of formerly incarcerated individuals into society while simultaneously safeguarding public safety. Intended to provide community supervision for individuals who are released from prison on lower-level felony offenses, Nebraska policymakers enacted Legislative Bill (LB) 605 in 2015. LB605 expanded the use of probation in lieu of incarceration, ensuring more individuals receive supervision upon release from prison. During their supervision period, individuals must comply with a set of court-ordered conditions, which include intensive supervision by the supervising probation officer, maintaining employment, and refraining from criminal activity. The overarching objective of PRS is to reduce recidivism by providing a framework of accountability and support, thereby enhancing the prospects for successful reintegration and reducing the burden on the justice system.

STATUTORY REQUIREMENTS OF NEB. REV. STAT. §29-2274 (LB631, 2024)

§(1)(a) Number of Individuals

As of December 31, 2024, there were a total of 1,341 individuals on post-release supervision (PRS) (§(1)(a)(i)). From October 1, 2024, through December 31, 2024, there were a total of 108 individuals on PRS who were successfully discharged (§(1)(a)(ii)), while 147 individuals on PRS were unsuccessfully discharged (§(1)(a)(iii)).

From October 1, 2024, through December 31, 2024, there was a total 84 individuals on PRS who experienced a revocation (§(1)(a)(viii)). Of those individuals, 28 were revoked for technical violations (§(1)(a)(iv)), 35 were revoked for law violations (§1(a)(v)), and 21 were revoked for "other."

As of December 31, 2024, there were 51 individuals on PRS who have absconded and not yet completed the conditions of their PRS (§(1)(a)(vi)). From October 1, 2024, to December 31, 2024, there were 86 individuals on PRS who were sent to jails to serve custodial sanctions (§(1)(a)(vii)).

§(1)(b) Number of Beds and Days

The data requested for the number of beds used for custodial sanctions and the number of days such beds are used (§(1)(b)) are not available within our reporting environment and fall under each individual county jail.

As a proxy, from October 1, 2024, to December 31, 2024, there were 86 individuals on PRS who were committed to 127 custodial sanctions, for a total of 1,798 days, or number of days in jail, or number of beds used in jail (§(1)(b)).

§(1)(c) Types of Programming

Programming for individuals on post-release supervision (PRS) plays a crucial role in supporting their successful reintegration into society and reducing the risk of recidivism. Housed within Nebraska Probation's Reporting Centers and Service Centers, these programs are designed to address the varied needs of individuals transitioning from incarceration to the community, providing them with the necessary tools and resources to lead productive lives.

Reporting centers across Nebraska were created to establish a central location for a continuum of services accessed by individuals under supervision in their communities as a means of providing community safety, accountability, and rehabilitation. By pooling state and county resources, these reporting centers provide structured programming that targets an individual's need and enhance their ability to make long lasting positive changes and to be a successful member of the community. These programs and services are evidence-based and tailored to meet the needs of individuals with a wide range of challenges. Services are provided by local community invested parties, bridging criminal justice and behavioral health. Reporting Centers engage high-risk individuals in structured supervision activities targeted to reduce the likelihood of the individual to reoffend. Reporting Centers are intended to increase community safety while reducing the high cost of incarceration and prison overcrowding in Nebraska.

Programming encompasses a wide range of services, including educational and vocational training, substance use and mental health treatment, cognitive-behavioral therapy that targets criminal thinking with healthy coping strategies and life skills development. Each of these programs is tailored to target specific risk factors as identified in their most recent validated risk assessment, with the overall goal of promoting stability and self-sufficiency.

The targeting of specific risk factors and barriers in these programs is guided by an actuarial-based, normed, and validated risk assessment tool. This tool is used to systematically assess each individual's likelihood of reoffending and to identify their unique criminogenic needs. By relying on empirical data and validated measures, the assessment helps inform decision-making, ensuring that resources are allocated efficiently, and interventions are tailored to the individual's specific risk profile. This approach not only optimizes service provision but also enhances case management by focusing on the most critical areas for reducing recidivism and promoting long-term reintegration success.

Case management targets risk reduction by focusing on the assessed criminogenic need areas. Among the types of programming offered to individuals on post-release supervision, those that target criminogenic needs, factors directly linked to criminal behavior, are particularly vital. Programs such as cognitive-behavior therapy, substance abuse and mental health treatment are designed to address criminogenic needs, which include antisocial thinking patterns, behavioral health, and impulse control issues. By focusing on those areas, these interventions aim to mitigate

the root causes of criminal behavior, thereby reducing the likelihood of recidivism. Educational and vocational programs, while not strictly criminogenic in nature, also play a supportive role by addressing related factors such as unemployment, which can indirectly influence criminal activity.

Educational and vocational training programs are foundational components of PRS, aiming to improve employment prospects and economic independence. These include General Education Development (GED) preparation, adult basic education, and job readiness training. Vocational programs may offer certifications in trades, providing individuals with marketable skills that can help them secure stable employment upon reentry. By addressing the critical link between unemployment and recidivism, these programs empower individuals to build sustainable careers and reduce their reliance on criminal activities for income.

Behavioral Health treatment and cognitive-behavioral therapy are also integral to PRS programming, particularly for individuals with a history of addiction or mental health challenges. Behavioral health treatment programs may include counseling, group therapy, and access to rehabilitation services, helping individuals address the underlying causes of their addiction. Cognitive-behavioral therapy focuses on changing negative thought patterns and behaviors that contribute to criminal activity. Both types of programs are designed to provide long-term coping mechanisms and relapse prevention strategies, enabling individuals to lead healthier and more law-abiding lives.

Life skills programs further support individuals on PRS by equipping them with practical tools for daily living. These programs may cover financial literacy, conflict resolution, parenting skills, and effective communication. By fostering personal development and resilience, life skills programming helps individuals navigate the challenges of reentry, maintain compliance with supervision conditions, and develop positive relationships within their communities.

Overall, these types of programming are vital in promoting successful reintegration and reducing recidivism among individuals on post-release supervision.

§(1)(d) Risk Scores

In order to evaluate changes in risk levels of individuals on post-release supervision (PRS), it is necessary to compare their risk scores at two critical points: when an individual began serving a sentence for imprisonment and upon discharge from post-release supervision (§(1)(d)). Probation uses the Level of Service/Case Management Inventory (LS/CMI) risk assessment tool in conjunction with a presentence investigation (PSI) ordered by the court. Individuals are assessed at the beginning of their sentence of PRS and upon discharge. Of those individuals discharged this quarter, 85% had an LS/CMI during the PSI stage and 62% had an LS/CMI within ninety (90) days of discharge. Below are the risk assessment scores at PSI stage compared to risk assessment scores at time of discharge (see Table 1, which includes only individuals with more than one LSCMI score so that change scores could be calculated – per statutory considerations).

Table 1

Average Change in Risk Assessment Score using the LS/CMI by Discharge Type, October through December 2024.

PRS Discharge Type	Number of Probationers	Average LS/CMI Score at PSI Stage	Average LS/CMI Score at Discharge	Average Decrease In LS/CMI Score
Early Release/Successful	20	25.4	19.1	6.3
Successful	83	24.9	21.5	3.6
Revoked	61	30.5	33.0	-2.5
Unsuccessful	55	29.6	29.4	0.2
Other	6	22.0	21.8	0.2

It is important to note that all individuals on PRS listed above fall within a high-risk range for recidivism, thus any reduction in risk should be considered positive. For individuals who have committed a sex offense, officers also use the Vermont Assessment for Sex Offender Risk – 2 (VASOR-2) and the Sex Offender Treatment Progress Scale (SOTIPS). For individuals with a domestic violence related charge, officers also assess for domestic violence risk using the DV Matrix.

§(2) Redaction

All personal identifying information of individuals on post-release supervision has been removed.

CONCLUSION

This report has detailed Neb. Rev. Stat. §29-2274, LB631 passed by the 108th Nebraska State Legislature and signed into law by the Governor on April 16, 2024, effective July 19, 2024.

For the fourth quarter of 2024, 108 individuals on PRS were successfully discharged, while 147 individuals on PRS were unsuccessfully discharged. Of those individuals who were unsuccessfully discharged, 84 individuals experienced a revocation, with 33.3% revoked for technical violations, 41.7% revoked for law violations, and 25% are “other” revocations. As of the end of the fourth quarter of 2024, 51 individuals on PRS absconded and had not yet completed their PRS. There were 86 individuals on PRS who were sent to county jails to serve 127 custodial sanctions.

The continuum of programming offered to individuals on post-release supervision plays a critical role in their successful reintegration into society and in reducing recidivism. Educational, vocational, substance abuse and mental health treatment, cognitive-behavioral therapy, and life skills programs each address key factors that can either support or hinder an individual’s ability to lead a productive life after incarceration. By providing targeted interventions and resources, these

programs not only enhance personal development but also contribute to public safety by reducing the likelihood of reoffending. Ensuring the continued availability and effectiveness of such programming is vital for fostering long-term stability and positive outcomes for individuals on post-release supervision.

Limitations

Limitations of this report begin with the insufficient availability of programming for PRS individuals prior to release. Consequently, this significantly impacts the readiness for community supervision and the ability to provide adequate interventions during the post-release supervision period. Without comprehensive pre-release programming, individuals enter the re-entry process under Probation supervision with unmet criminogenic needs.

It is important to note that among the individuals who experienced a revocation of post-release supervision, 21 cases (25%) have been classified as “other,” which are the result of data entry errors. We are limited to reporting the data as it has been recorded in our environment. Efforts are currently underway to address and correct data entry errors. We are committed to providing the most accurate data available at the time of the report.

One important caveat is that these data were compiled at the end of the last quarter (December 31, 2024). This means that ongoing updates to records between the date of the posted report and the last day of the last quarter will not be reflected in the report itself. The consequence is the quarterly reports cannot simply be added to calculate yearly values. Instead, a yearly report would require an additional request from the AOCP for such data.



**Post-Release Supervision Quarterly Report
Research and Data**

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